



# CITY of DESTIN

4200 Two Trees Road • Destin, Florida 32541



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**August 26, 2005**

**Order No. 05-36**

**Final Development Order:**

**“DWU ADMINISTRATION BUILDING”  
A MINOR DEVELOPMENT  
(SP-04-48)**

**Based upon the City's approval and issuance of this Development Order, on August 26, 2005, this document will serve as your Final Development Order, and includes all of the provisions and conditions in the attached Technical Review Committee Report.**

**BACKGROUND / ISSUE:**

**Applicant:** Ross S. Binkley, P.E., on behalf of Richard Griswold, Destin Water Users General Manager, is requesting approval of a Minor Development identified as “Destin Water Users Administrative Building.”

**Request:** The proposed development consists of a 7,400 square foot office building.

**Location:** The proposed development is located at 218 Main Street and is more specifically known as Property Appraiser’s Parcel I.D. number 00-2S-22-0000-0058-0110.

**Parcel Size:** The current site area is 3.14 acres, more or less.

**Future Land Use:** Town Center Mixed Use (TCMU)

**Zoning District:** Business Tourism (BT), Industrial Protected (IP)

**Density:** N/A

**Intensity:** Allowed: 0.40 Floor Area Ratio (FAR) per Comprehensive Plan 2010  
Proposed: 0.17 FAR

**Application Date:** April 4, 2004

**TRC Date:** April 21, 2004

**Approved Site Plan Date:** August 19, 2005

**DETERMINATIONS:**

1. All the findings of the Technical Review Committee report dated August 19, 2005 are incorporated herein.

**CONDITIONS OF APPROVAL FOR "DWU ADMINISTRATIVE BUILDING" A MINOR DEVELOPMENT (SP-04-48):**

1. Pursuant to the City of Destin Land Development Code:

Construction of infrastructure must commence within one (1) year of approval date (date from which the Final Development Order is issued by the Community Development Department) of the Final Development Order on August 26, 2005 (no later than August 26, 2006), and must be completed as shown on plans approved by the Technical Review Committee.

**WARNING: If the applicant/owner has not obtained a building permit(s) for construction of infrastructure and that construction has not commenced within one (1) year of issuance of the final development order, the final development order will become null and void and the application for development order approval must be re-initiated. (Article 2, Section 2.10.00)**

**NOTE: An applicant/owner who desires to extend the twelve (12) month (1 year) deadline must submit a request to the Community Development Department, no less than thirty (30) days prior to the expiration of the twelve (12) month deadline to obtain a building permit and commence construction of infrastructure. The applicant may receive only one extension, and such extension shall not exceed one year. The applicant /owner should review Article 2, Section 2.21.00, of the Destin Land Development Code for further explanation of the Development Order extension process.**

2. If the applicant fully complies with the requirements of Condition No. 1 above, the concurrency capacity allocation status for "DWU Administrative Building" will be protected. However, the protected concurrency status will be lost and the application for development order approval must be re-initiated if:
  - A. Construction permit(s) in association with construction of infrastructure are not obtained in accordance with Article 2, Section 2.10.00 of the Land Development Code to maintain concurrency, or
  - B. Construction of infrastructure activity ceases for a period exceeding one (1) year at any time during the term of this Final Development Order so that concurrency is not maintained under Article 6 of the Destin Land Development Code.

The applicant must obtain City of Destin permits for the following activities on and off site (These may require appropriate bonding):

- A. Disturbance of the City's right-of-way (Note: Applicant must obtain the proper ROW permit(s) from the Engineering Department prior to issuance of building permits, unless otherwise exempted by the City Engineer.)
- B. Pavement cuts.
- C. Construction of any kind.
- D. Clearing, grubbing, or demolition.
- E. Paving, grading, drainage, sidewalks.
- F. Signage.
- G. Installation of utilities.
- H. Construction trailers.

**Conditions Per Community Development Department:** Refer to pages 11 and 12 of the attached TRC Report dated August 19, 2005.

## TECHNICAL REVIEW COMMITTEE REPORT

### “DWU ADMINISTRATIVE BUILDING” A MINOR DEVELOPMENT (SP-04-48)

TRC Report: August 19, 2005

#### ISSUE:

**Applicant:** Ross S. Binkley, P.E., on behalf of Richard Griswold, Destin Water Users General Manager, is requesting approval of a Minor Development identified as “Destin Water Users Administrative Building.”

**Request:** The proposed development consists of a 7,400 square foot office building.

**Location:** The proposed development is located at 218 Main Street and is more specifically known as Property Appraiser’s Parcel I.D. number 00-2S-22-0000-0058-0110.

**Parcel Size:** The current site area is 3.14 acres, more or less.

**Future Land Use:** Town Center Mixed Use (TCMU)

**Zoning District:** Business Tourism (BT), Industrial Protected (IP)

**Density:** N/A

**Intensity:** Allowed: 0.40 Floor Area Ratio (FAR) per Comprehensive Plan 2010  
Proposed: 0.05 FAR

**Application Date:** April 4, 2004

**TRC Date:** April 21, 2004

**Approved Site Plan Date:** August 19, 2005

#### DISCUSSION/FINDINGS:

Ross S. Binkley, P.E., on behalf of Richard Griswold, Destin Water Users General Manager, is requesting approval of a Minor Development identified as “Destin Water Users Administrative Building.” The proposed development consists of a 7,400 square foot office building. The proposed development is located at 218 Main Street and is more specifically known as Property Appraiser’s Parcel I.D. number 00-2S-22-0000-0058-0110. The current site area is 3.14 acres, more or less.

The proposed request is consistent with the Comprehensive Plan and Land Development Code, which includes a Compatibility review, Concurrency Management review, and a Level of Service review.

The Technical Review Committee (TRC) reviewed and approved the project with specific conditions as stated below.

#### COMPREHENSIVE PLAN/ZONING:

The property currently has a Future Land Use designation of Town Center Mixed Use (TCMU) and a Zoning designation of Business Tourism (BT) and Industrial Protected (IP). The proposed use is consistent with the Town Center Mixed Use (TCMU) Future Land Use designation and is a permitted principal use within the Business Tourism (BT) and Industrial Protected (IP).

**COMPATIBILITY:**

The LDC requirements regulating compatibility are “intended to ensure functional and attractive development by requiring that all future development be consistent with accepted planning practices and principles as well as natural area limitations” [LDC, §7.09.01]. The Comprehensive Plan and Land Development Code further require that compatibility be measured based on the characteristics of proposed development and its impact on the immediate or surrounding area and especially homogeneous residential neighborhoods. Characteristics for consideration include:

- Type of land use, zoning district, and land use category;
- Building location, dimensions, height, and floor area ratio;
- Location and extent of parking, access drives, and service areas;
- Traffic generation, hours of operation, noise levels, and outdoor lighting;
- Alteration of light and air; and
- Setbacks and buffers.

The project, as required by the Comprehensive Plan and the Land Development Code, has undergone a compatibility review and meets the requirements as detailed below.

**Type of Land Use, Zoning District, and Future Land Use Designation:**

The proposed use is a 7,400 square foot office building. The property currently has a Future Land Use designation of Town Center Mixed Use (TCMU) and a Zoning designation of Business Tourism (BT) and Industrial Protected (IP). The proposed use is consistent with the TCMU Future Land Use designation and is a permitted principal use within the BT and IP zoning districts.

**Location of Structure, Dimensions, Height, and Floor Area Ratio:**

The proposed development consists of a 7,400 square foot office building. The following is a description of the surrounding area:

<b>LOCATION RELATIVE TO SUBJECT SITE</b>	<b>FUTURE LAND USE</b>	<b>ZONING</b>	<b>EXISTING LAND USE</b>
North	Town Center Mixed Use (TCMU), Industrial (I)	Business Tourism (BT) and Industrial Protected (IP)	North: Industrial, Emerald Coast Industrial Park, offices and a holding pond
South	Institutional (INST)	Industrial Protected (IP)	South: Gulf Power Substation
East	Institutional (INST), Industrial (I)	Industrial Protected (IP)	East: Destin Water Users at Industrial Park Lane
West	Town Center Mixed Use (TCMU)	Business Tourism (BT)	West: Office developments

As described herein, the surrounding uses include offices and industrial. The intensity and density of development is below the maximum intensity provided for in the Land Development Code and density provided in the Comprehensive Plan. The density and Floor Area Ratio of the project is detailed below.

**Density:**  
N/A

**Floor Area Ratio:**

Utilizing the more common FAR calculation methodology as proposed in the Comprehensive Plan update results in an FAR of 0.05, which is also below 0.40 and is calculated as follows:

**Total square feet of existing and proposed buildings / square feet of subject parcel = FAR**

$$7,400 \text{ sq. ft.} / 136,839 \text{ sq. ft.} = 0.05 \text{ FAR}$$

**Height:**

The proposed building is one story with a roof height at 16-feet, 4 inches.

**Location and Extent of Parking, Access Drives, and Service Areas:**

These characteristics of the proposed development are technically consistent with the Comprehensive Plan and LDC and are considered compatible. Further details are provided within the TRC Report regarding “Ingress/Egress” and “Parking.”

**Traffic Generation, Hours of Operation, Noise Levels and Outdoor Lighting:**

- a. **Traffic Generation:** This analysis does not address traffic generation. Please refer to the “Traffic Analysis” section below.
- b. **Hours of Operation:** No adverse impacts are anticipated that require restriction on hours of operation.
- c. **Noise Levels:** No adverse noise impacts have been identified.
- d. **Outdoor Lighting:** All proposed future revisions or additions to outdoor lighting plans must provide outdoor lighting specifications, including photometrics. Any future lighting must be shielded downward and away from adjacent properties in order to avoid spill-over and illumination into the night sky. The source of all illumination should not be visible from off-site.

**Alteration of Light and Air:** The plan does not generate any adverse impacts to light and air.

**Setbacks and Buffers:** The setbacks and buffers meet requirements for land use compatibility.

**The site plan for “DWU Administrative Building” complies with the City of Destin Comprehensive Plan Policy 1-2.1.7 and the Land Development Code §7.09.**

Any additional revisions to the site plan must be reviewed and approved by the appropriate Technical Review Committee members and may be subject to a compatibility analysis if required pursuant to provisions of the Comprehensive Plan [Policy 1-2.1.7] and Land Development Code [LDC, §7.09].

**CONCURRENCY MANAGEMENT:**

Concurrency requirements have been met:

- Solid Waste: **X**
- Potable Water: **X**
- Sanitary Sewer: **X**
- Traffic: **X**
- Stormwater Management: **X**

**TRAFFIC ANALYSIS:**

According to the traffic review conducted by the City's Transportation Manager, and approved on January 27, 2005 the proposed development will not degrade the level of service of those major transportation facilities in the City of Destin (urban collectors and arterials).

Traffic concurrency is satisfied for this project, as confirmed by the City's Transportation Manager after reviewing the applicant's traffic concurrency analysis.

**SUBDIVISION OR PUD - PLAT:**

Not applicable.

**AIRPORT PROTECTION:**

As proposed, this project is not affected by nor affects the Destin – Ft. Walton Beach Airport. The applicant has indicated on the development order application that the proposed project is not within the Airport Expansion Area. NOTE: If construction necessitates the use of a crane, or other obstruction, which exceeds Federal Aviation Administration FAR 77 Standards (normally 200 feet above ground level), the applicant must request a variance from the FAA for temporary encroachment into this restrictive area and a copy of a completed FAA Form 7460, must be placed on file with the City of Destin prior to the crane, or other obstruction, penetrating the restricted airspace.

**WHITE SANDS ZONE:**

The project property is not located in a White Sand Zone area.

**SETBACKS:**

The proposed development meets all of the required setbacks for the BT and IP Zoning Districts.

	<b><u>Required</u></b>	<b><u>Buffers</u></b>	<b><u>Provided</u></b>
Front (West):	20'	10' FP	113' including 10'FP
Back (East):	20'	5' CB	300' including 5'CB
Side (North):	20'	5' CB	45' including 5' CB
Side (South):	20'	5' CB	70' including 5'CB
Between Bldgs.:	10'	N/A	N/A

Note: 10' FP = 10' Front Perimeter Landscaped Area, 10' VB = 10' Vegetative Buffer Area, and 5' CB = 5' Common Boundary Landscaped Area. The following buffers are required: the standard ten (10) foot front perimeter landscape buffer on the western property line, and five (5) foot common boundary buffers along the southern, eastern and northern property lines.

**SIGNS:**

No overall sign approval is part of this application. All future signs must comply with the applicable section of the Destin Land Development Code in effect at the time a sign application is submitted.

**UTILITIES:**

Underground utilities/service (existing and proposed) are required.

**COX COMMUNICATIONS:**

Cox Communications approved the project in a letter dated September 9, 2004.

**DESTIN FIRE CONTROL DISTRICT:**

The Destin Fire Control District approved the project in a letter dated February 9, 2005.

**GULF POWER:**

Gulf Power did not attend the TRC meeting nor did they provide documentation for this project. They approve the project by default.

**OKALOOSA GAS:**

Okaloosa Gas approved the project in a letter dated September 29, 2004.

**SPRINT:**

Sprint approved the project in a letter dated September 13, 2004.

**WATER/SEWER PROVIDER:**

Destin Water Users, Inc. approved the project in a letter dated September 29, 2004.

**STORMWATER:**

The City approved the stormwater management plan on March 4, 2005, and had the following **stormwater** related conditions:

1. **Condition:** If groundwater is observed standing in the stormwater structures, the stormwater management plan shall be considered in non-compliance and a revised stormwater plan shall be resubmitted for review and approval.
2. **Prior to obtaining any city permit,** a copy of the FDEP Stormwater Documentation and NPDES approval shall be forwarded to the Community Development office.
3. **Prior to obtaining a Certificate of Occupancy:** The Stormwater Operation / Maintenance Plan shall be acknowledged and signed by the owner. This plan shall include but not be limited to the following: This system shall require periodic maintenance for continued proper

operation, including as a minimum a) removal of silt and debris from surface infiltration areas and catch basins, and b) maintenance of vegetative cover in surface infiltration areas. Owner shall regrade swale/retention areas as required to maintain approved design cross-section(s), line(s), and grade(s) and shall keep all inlets clean and unobstructed.

**INGRESS/EGRESS:**

The property meets the requirements for access by providing a 25-foot drive off of Main Street.

**PARKING:**

The project meets or exceeds the parking requirements of the Destin Land Development Code as indicated on the approved plans.

*Per code:*

Office: 1 space per 200 square feet of retail space.

*Per site plan:*

Parking Required: 37 spaces

Parking Provided: 39 spaces including 2 handicap spaces

**LOADING SPACE (ZONE):**

The project meets or exceeds the loading space requirements of the Destin Land Development Code.

**REFUSE COLLECTION:**

Refuse collection is to be provided by curbside service.

**SIDEWALKS:**

A 5-foot wide concrete sidewalk is required along Main Street.

**OPEN SPACE/LANDSCAPE:**

**Open Space Requirements:**

Development Area (Total Area): 136,839 sq. ft. (3.14 acres, more or less)

Required 25% Open Space: 34,210 sq. ft.

Provided Open Space: 99,959 sq. ft (73%)

Landscape Requirements:

Tree Requirements:

Credits for Existing Trees (2" to 6" diameter) on Site (0 trees x 2 credits per tree):	0
Credits for Existing Trees (7" to 12" diameter) on Site (0 trees x 3 credits per tree):	120
Credits for Existing Trees (13" to 19" diameter) on Site (0 trees x 4 credits per tree):	164
Credits for Existing Trees (20" or 24" diameter) on Site (1 tree x 5 credits per tree):	5
<b>Total Reforestation Credits for Existing, Protected, or Preserved Trees:</b>	<b>289</b>
 Reforestation Trees (1 per every .10 of an acre: 3.14 x .10 = 31) Required on Site:	 31
 Total Reforestation Credits:	 0
<b>Total Reforestation Trees Required on Site:</b>	<b>8</b>
 Total Reforestation Trees (1 per every .10 of an acre minus credits) Required on Site:	0
Replacement Trees (removal of trees over 12" d.b.h.) Required on Site:	25
Perimeter Trees (1 per 25') Required on Site:	13
Parking Lot Trees (1 per end row and landscape island) Required on Site:	6
Vegetative Buffer Trees, if applicable, (1 per 25') Required on Site:	49
<b>TOTAL TREES REQUIRED:</b>	<b>93</b>
<b>TOTAL TREES PROVIDED:</b>	<b>93</b>

A five (5) foot Common Boundary Landscape Area is required along those property lines that directly abut an adjacent parcel (east, north and south). A ten (10) foot Front Perimeter Landscape Area is required along the western property line. If shrubs are used in the required buffer areas, they must be a minimum of twelve (12) inches in height when measured immediately after planting. **WARNING: A Certificate of Occupancy will not be issued until the required landscape material per the approved landscape plan has been inspected and approved by the Community Development Department.**

IMPACT FEES:

The following impact fee amounts may be subject to change. Final impact fee amounts will be determinant upon the gross floor area of the development and whether exemption or credits are applicable and reevaluated at the time a Certificate of Occupancy is requested. **Any claims for exemption or credits must be made no later than the time a Certificate of Occupancy is requested. Refer to Article 19 of the Destin Land Development Code for specifics regarding impact fees.** The owner/applicant must pay the final impact fee amounts prior to the issuance of a Certificate of Occupancy:

Police Protection: The police protection impact fees were calculated using the "Outside 98 Corridor Office per 1,000 square feet" fee = \$24.88

$$(7,400 \text{ sq. ft.}) \times (\$24.88) = 184,112 / 1,000 = \$184.11$$

$$(\text{sq. ft. of buildings}) \times (\text{Office per 1,000 sq. ft. fee amount}) = (\text{figure}) / (\text{per 1,000 sq. ft.}) = \text{Impact Fee}$$

Total Police Protection Impact Fees to be paid for "DWU Administrative Building": *\$137.64*

Roads: The roads impact fees were calculated using the "Office/per 1,000 sq. ft = \$1,421.00

$$(7,400 \text{ sq. ft.}) \times (\$1,421.00) = 10,515,400.00 / 1,000 = \$10,515.40$$

(sq. ft. of buildings) x (Office Fees) = (figure) / (per 1,000 sq. ft.) = Impact Fee

Total Roads Impact Fees to be paid for "DWU Administrative Building": \$10,515.40

Parks: (not applicable)	=	\$0.00
Public Library: (not applicable)	=	\$0.00
Police Protection:	=	\$184.11
Roads:	=	\$10,515.40
<b>TOTAL</b>	<b>=</b>	<b><u>\$ 10,699.51</u></b>

**OTHER FEES:**

The fees listed below are subject to change and are based on the most recent information available (August 26, 2005). The fees must be paid by the applicant as part of the cost recovery associated with the proposed project:

City Traffic Consultant:	N/A
City Compatibility Consultant:	N/A
City Surveyor:	N/A
City Stormwater Review Consultant:	<b>Paid</b>
Re-Review Fees (Community Dev.)	<b>\$125.00</b>
Re-Review Fees (Stormwater Man.)	<b>\$125.00</b>
Administrative Costs:	<b>Paid</b>
City Council Advertising:	<b>N/A</b>
<b>TOTAL (as of 08/26/05) =</b>	<b>\$250.00</b>

**COMMENTS/CONDITIONS:**

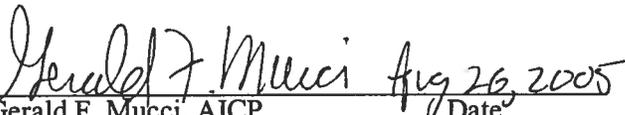
**Public Input:**

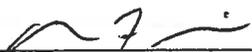
No public comments have been presented to staff at the time of this report.

**Per Community Development Department:**

1. **Prior to the issuance of a Certificate of Occupancy:** the landscaping and outdoor lighting, if installed, must be inspected and approved by the Community Development Department. The lighting plan which shall be submitted prior to the issuance of any city permit, must provide specifications for the proposed outdoor lighting, including photometrics. All lighting must be shielded downward and away from adjacent properties in order to avoid spill-over and illumination into the night sky.
2. Any additional revisions to the site plan must be reviewed and approved by the appropriate Technical Review Committee members and may be subject to a compatibility analysis if required pursuant to provisions stated within the approved Development Order, the Comprehensive Plan [Policy 7.A.4.6 (p)] and Land Development Code [LDC, §7.09] or if necessary as agreed upon by the City and the applicant prior to the issuance of the final development order.

3. **Condition:** If groundwater is observed standing in the stormwater structures, the stormwater management plan shall be considered in non-compliance and a revised stormwater plan shall be resubmitted for review and approval.
4. **Prior to obtaining any city permit,** a copy of the FDEP Stormwater Documentation and NPDES approval shall be forwarded to the Community Development office.
5. **Prior to obtaining a Certificate of Occupancy:** The Stormwater Operation / Maintenance Plan shall be acknowledged and signed by the owner. This plan shall include but not be limited to the following: This system shall require periodic maintenance for continued proper operation, including as a minimum a) removal of silt and debris from surface infiltration areas and catch basins, and b) maintenance of vegetative cover in surface infiltration areas. Owner shall regrade swale/retention areas as required to maintain approved design cross-section(s), line(s), and grade(s) and shall keep all inlets and exfiltration pipes clean and unobstructed.
6. **Prior to the issuance of a Certificate of Occupancy,** all applicable impact fees must be paid.
7. **Prior to the issuance of any City Permit,** all outstanding costs associated with this project that are owed to the City must be paid in full.
8. **Prior to the issuance of a Certificate of Occupancy/Completion,** all required parking and related landscaping shall be installed, inspected, and approved by the Community Development Department.
9. **Prior to the issuance of any City Permit:** Install and maintain sediment / erosion control devices around the site until ground cover is established. Two Rows (Double) sedimentation / erosion control devices shall be installed and maintained adjacent to environmentally sensitive areas and water bodies.
10. **Condition:** No utility structures shall be allowed in the sidewalk.
11. **Condition:** Obtain a ROW Construction Permit from the City Engineering Office Prior to any work within the ROW.
12. **Condition:** Any landscaping within the ROW shall strictly adhere to the requirements in the LDC Article 8.00.01 and 8.03.06.
13. **Condition:** Maintain close communication with the City Engineer/CRA Manager office throughout construction within the ROW, since the Main Street Reconstruction project is scheduled to start in September 2005.

  
 Gerald F. Mucci, AICP \_\_\_\_\_ Date  
 Community Development Director

  
 Richard Griswold \_\_\_\_\_ Date  
 Registered Agent, Destin Water Users